

Preserved -

G.R.S. IX-5]

Previous references
449-20-

1922-23
(M.M.)

File No. 277-22

Serial Nos. 1, 2, 3 & 4

Later references.

GENERAL AND REVENUE SECRETARIAT.

Serial Nos.

From Aug.

Part B for

Aug 22

SUBJECT

*Order passed re audit of the Comptroller
General's Department by
Efficiency Audit Branch*

*To The Comptroller General
22 July 1923
10973 of 30.8.22
277-22-4.*

*Efficiency
7th Audit Branch notes re this
of Record & Register of the Comptroller*

GENERAL AND REVENUE SECRETARIAT.

()

NOTES.

File No

FILE HEADING.

Combined
Audit of the Murrai Subd's Office
by the Efficiency Audit staff.

From

No.

Dated

Received

Diary No.

Enclos

Spare Copies.

Serial No.

BRIEF ABSTRACT OF LETTER.

NOTES AND ORDERS.

NOTES—First Sheet.

Audit of the Mysore Supplies

General and Revenue Secretariat.	File No.	of 19
Serial No.	Draft submitted as directed. B.S. 20/3/21) <i>V. S. Srinivasan</i> 20/3/21 N. E. & 4392 D 31.3.22 to the Muz. Subd. stating that Mr B. Suryanarayana Rao of the E. & staff will be deputed to ~~and~~ audit the records & registers of the Supplies Office. 2 Letter N. E. & 5341 D 19.5.22 to the Muz. Subd. stating in continuation that Mr. S. Rangaswamy will be deputed from 20/5/22 3 - A note on the work of audit is subd D 24/8/22 Sent to the Muz. Comm. <i>P. S. Srinivasan</i> 24/8/22 off subd D 24/8/22 <i>V. S. Srinivasan</i> 24/8/22 4 Letter N. 973/E & dated 30th Aug 1922 to the Muz. Comm. at Mysore. Forwards the audit note for necessary action. Resubmitted for further orders for perusal D 30/8/22 <i>M. S. Srinivasan</i>	

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Paras of the report. — The questions of the pay^{nt} of the vritti amts. to the vottidars of Narsa Rishnadas charities & of the handing over of certain original documents presented in the Narsa case several years ago were of a highly contested nature, and no final decision was possible till they were thoroughly sifted. The parties were often present in office & urged their claims before the Secy. and the Frst member so that administrative replies were found unnecessary. The vritti question has been before the Frst member a number of times and ~~the~~ orders have recently been finally issued in the case.

The original documents in the Narsa case had to be returned to the parties concerned after much scrutiny & investigation often entailing protracted correspondence.

The informant ref^d to in the closing lines of this paragraph was from an Mr. Venkataramaniah, Reader, who came to Office almost every day. It was a matter of ^{some} correspondence and no final reply to the donor was possible. The matter has since been finally disposed of.

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Paragraph 6. The returns need are not many in number and the register itself answers the purpose. The last sentence of this para explains the purpose these returns serve.

Para 8.A These registers are not prescribed by Govt., but were kept only to suit the convenience of the Secret work. No elaborate form is needed, but the form adopted serves the purpose intended, which is, to find out how much has been given from time to time ^{been} spent out of the State grant for repairs & how much remains for being utilised for other ^{works}. The allotment of the State grant has been transferred to the Murray Com^{rs} now.

Para 10 - Suspended Cases. The cases in the Muz Dept are such as have to be handled in Taluk & Hobli, &c. A certain amt. of delay is inevitable. But regular reminders are being issued, D.O. Com^{rs} being sent in long standing & urgent cases, in order to avoid undue delay.

Para 14 - Taluk accounts -
These accounts have simply to be kept arranged district-wise -
monthly, till the year is over.
+ + + + + in Dec 1911

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and if so in what form, could be decided after the special duty was completed and the sp'l duty officer has devised a suitable form in which to consolidate such accounts. The Valuk Admⁿ reports which are now in the form of accounts have also to be kept so arranged, no action being req^d thereon.

These accounts are used generally in order to find out the balances at the credit of Minor Mur In^{ts} whenever need^d. The Valuk figures invariably vary widely from those of the Compt^r Office, and the consolidation of Valuk accounts serves no useful purpose.

Para 23. Office manual-

There has been "a special difficulty in framing an office manual for the Murrai Dept. The Murrai In^{ts} Office and the Murrai Branch of the Sec^y, ~~its~~ initially different branches of the same Dept. were, in actual working, different offices at one time following different systems of registering, ~~keeping~~ working & rendering. One of the same officer being at the head of both the offices, the officers having often

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to deal with papers of similar description, easily interchangeable from one to the other, the compilation of an office manual to suit both the branches of the dept was a matter of great difficulty. The two offices were subsequently combined, and in order to prevent confusion, the offices had to be kept distinct, with the exception of Despatches & despatching. The difficulty of compilation was enhanced by this combination, & so a simple set of detailed instructions was framed for the harmonious working of the offices. The question of the compilation of the ^{regular} office manual having had to be taken up after more experience was gained.

The offices have again been bifurcated, the supply office having been converted into the Muz Comr's office & placed under a diff. officer & the Secult portion merged in the Rev. Secult.

The matter has now to be taken up by the Muz Comr. who has a single office to handle the correspondence. An office manual of this office

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The inconvenience suffered
Para 28 & 29. No admⁿ to put for
the Murray Dept has ever been
subd. & reviewed. A session for the
Person in Bazaar address and
a more elaborate one for the
State Admⁿ report are generally
prepared in the Secret Branch
bringing out the salient points
within the Dept. Now that
there is a separate ~~for~~ Mar: consⁿ
unconnected with the Central
forⁿ, that office may be asked
to submit a report of the Admⁿ
of the Mar Dept, by about the 1st of
~~September~~ ^{1st of each year}, and it may
also be reviewed in the Murray Branch
of the Secret.

By
29.9.02

3059-70.
7.10.02

For Mr. [unclear] [unclear]
with the Res (Muzoni) Secy please see
me about this? The matter can be talked
over after our return to Bangalore next.

Recd
8.10.02

The Combined office of
the May 1st, and 1st of Oct. 1912
has been decided, and
there is nothing further to be done.
I had a talk
with the Member on this subject today
(First Member) 22/9/12

Free - 11/3/22

Consequent on the ²⁴
abolition of the E. A. 187
Branch as such, it has
been ordered that files
relating to the audit and
inspection of offices should
be dealt with in the
respective sects. This
file may therefore
be sent back to the
Muzrai sect

No objection
U/L 14/12/22

SUBJECT.....

Diary No. of letter replied to.....

Section Mur

File No. 277-2

Serial No. /

General and Revenue Secretariat

()

, the

191 .

No. E-A-6392.

Date of issue 31. 3. 22

To

The Muzrai Supr

Bangalore

Signed by

Mr. T.A. Gwara
~~D. S. G.~~

Sir,

I am directed to inform you that under G.O. No. 805-854-E. A G 397 dated 10th October 1919 Mr. B. Suryanarain Rao, B.A. of the Efficiency Audit Staff is ^{registers & records} deputed to audit the ~~books~~ of your office and that he will enter upon his work in the beginning of next week

over.

now to request that
he maybe given the required
facilities for the purpose and
that an up to date arrears
list may kindly be furnished
to him - to expedite the audit -

I have etc


For Chief Secy -

List of enclosures.

Copied by

Examined by

NOTE ON THE AUDIT OF THE OFFICE OF THE-
MUZRAI SUPERINTENDENT IN MYSORE

2277-22-2

DO. E. A. 5341.
19th May 1922

The Muzrai Supdt in Mysore,
Bangalore

Sir,

In continuation of this office letter no. E. A. 4392 dated 31st March 1922 I am directed to state that Mr. Bhangasamijengar of the E. A. Staff will be deputed to audit the records & registers of your office from ~~Monday~~ Saturday the 20th May 1922 and to request that he may be given the facilities required for the work.

I have &c

For
For Chf Secy to Govt

Copy to Mr. Bhangasamijengar

I am to request that
maybe given the reminder

NOTE ON THE AUDIT OF THE OFFICE OF THE
MUZRAI SUPERINTENDENT IN KAYS DAF

The office of the Muzrai Superintendent was last audited in the month of March 1920, the work occupying 16 days; the present audit was begun on the 20th May 1922 and finished on the 9th June 1922.

2. Under Government Order No.288-95/Cash 29-21-1 dated the 27th September 1921 directing the revision of the General and Revenue Secretariat staff, the Muzrai Secretariat was separated from the ^mformer and combined with the office of the Muzrai Superintendent into a single office. A staff of 9 officials, including the Superintendent, a mutchi and two peons was transferred for work in the combined office under Government Order No.1480-7/Cash 29-21-2 dated the 31st December 1921. The combined office is being worked in two sections, the Secretariat section and the Superintendent's office section, maintaining however, one diary and one despatch register for the whole office, with effect from the 1st August 1921. The strength of the combined office is 22 comprising a Superintendent and Personal Assistant, four first division hands (of which one is vacant) and six second division hands (inclusive of the diarist, the typist and the despatcher) in the Secretariat section; and a head clerk, a deputy clerk ^{two munshis, a head accountant,} a deputy accountant, two junior accountants, a despatcher, a typist and two pandits in the Superintendent's office section. Besides this, there is the Engineering section consisting of a Sub-Overseer, a draughtsman and a clerk.

3. Two attendance registers are kept, in which the daily attendance is marked by the officials concerned. Both the registers are checked by the Personal Assistant daily. Papers referred to the Secretariat section are

dealt with under the system of registration and treating obtaining in the General and Revenue Secretariat. Receipts meant for the Superintendent's Office are sent through the Head Clerk, who is held responsible for their prompt submission and disposal.

(a) Secretariat Section

Office Routine

4. The office diary shows that up to the end of May 1922 there were 4938 receipts. In 1920-21, before the amalgamation of the Secretariat with the Superintendent's Office, the number of receipts in the Secretariat was 26 and in 1919-20 the number was 2709. The number of communications issued in the Secretariat up to the end of May 1922 was 6683 and the number was 4705 in 1920-21. The volume of business in the combined office may be thus -- said to be double that of the Secretariat before amalgamation.

(a) Secretariat Section

ce Routine

5. A certain amount of delay was noticed in the -- first submission and subsequent handling of papers on -- office. The following may be cited as instances in point

(a) D.2464 of 19-20/Petition of Sahukar Venkata Doss received (through the Private Secretary to His Highness the Maharaja) on the 26th May 1920 praying to be entrusted with the administration of the charities founded by Nowl Krishna Doss. The Assistant Secretary wanted (on 25th October 1920) certain Government orders of 17th August 1904 and 24th July 1906 to be put up, and called for a note as to how the matter stood. These having been submitted with the file relating to the question of Vritti arrears due to Vrittidars, the petition was found pending on the day of audit and the party had received no reply. The file however contains a typed note of the 28th October 1920 over the Assistant Secretary's signature.

(b) On the 10th January 1921 Pandit H. Anandalwar applied for the return of certain records produced by the

*in the matter of
handing over the
records to the
new official
on 1st April 1922
the matter is
highly contested
one, requiring
careful handling*

Tenkale Goshti in what is known as the Namada case de-
cided in the year 1897. There are no papers in the file
to show what action was taken till April 1922. except
attempts on the part of the office to transfer the paper
from one official to another on the 1st April 1922,
Messrs. T. Singriengar and Naraniengar were asked to --
state their views in regard to the return of the records.
They replied in their letter of the 12th April 1922 ---
(D.4290) that they had no objection; no action had been
taken on it till the date of audit. (c) D.1581 (318 of
21). In the matter of the endowment made by Mr. G. Venka
ramaiah, Pleader, for the benefit of the Sri Ramakrish-
na, Bangalore, requesting that the payment of interest
direct to the President may be authorised. No reply has
been given to the party pending disposal of the general
question raised in the file.

No lists of periodical reports and returns due
from and to the office are forthcoming. There is, how-
ever, a register of periodical reports and returns which
shows the following as due:---

- (a) monthly list of estimates below Rs.50/- san-
ctioned by the Deputy Commissioners in respect
of Muzrai works.
- (b) half-yearly statement showing the progress
made in the execution of sanctioned Muzrai
works and remaining incomplete.
- (c) statement of monthly receipts and expenditure
incurred in regard to the Prince Gulam Maho-
med's Charity Fund.
- (d) *Statement of* monthly receipts and expenditure *relating to* ~~incurred in~~
the Nanjaraj Bahadur Chattram, Mysore.

In the absence of a regular list of reports and re-
turns periodically due, it is not possible to say if
the above four represent all the periodicals required
to be submitted. A list should at once be maintained

and, with its help, the periodical register should be written up in advance every month, so that reminders might be automatically issued in respect of returns not received on due dates. If, however, the returns are not many in number the list is unnecessary and the register itself might be made to serve the purpose indicated.

~~returns received at present do not seem to be properly summarised and made use of~~

The first of the four returns mentioned above, also described as list of Muzrai works costing Rs.50 and less sanctioned by Deputy Commissioners, is prepared in muzrai form No.12 providing for particulars of information under the following heads:--- Taluk, Village, Institution, Particulars of works, Estimates, Available balances, Remarks. Information pertaining to the penultimate head is not given in all cases (vide D 465 and 702 of 20-21); nor are the returns checked as soon as received and the balances verified, with reference to the previous month's figures and the provision in the budget. (Some of the returns received in 1920 were found among those recently received.) *They are however utilised in checking the completion bills received from Dy: Com*
Routine registers:--- The register of petitions

forwarded for disposal from the office of the Private Secretary to His Highness the Maharaja does not show the petitions received after December 1921; the register seems to have been discontinued since then. Entries in file registers are not complete in all cases. An instance may be cited; file register No.47 of 21 records a communication calling on Deputy Commissioners to submit reports regarding the working of Muzrai institutions during 1920-21, but it contains no entries to show the reports received in response to the above; replies from the Deputy Commissioners of Mysore, Chitaldrug and Shimoga are, however, noted in file register No.214 of 21. This and other defects and shortcomings observed have been brought to the Personal Assis-

ant'

Assistant's notice for the necessary action being taken.

8(1) According to the work distribution list of January 1922, one of the three caseworkers attached to the Secretariat section is entrusted with correspondence pertaining to the construction and repairs of muzrai institutions bills for repairs, etc. He maintains two registers --- one showing the funds sanctioned from time to time out of the State grant for expenditure in respect of Muzrai institutions---. Entries made in these two registers do not appear to be checked by any one and the registers are not of much help, as at present maintained. They may with advantage be combined into a single register in the following form:---

1. Serial No.
2. Diary and File Register Nos.
3. Name of institution with a brief note of work to be done and funds required.
4. Amount of 'contribution' towards the work by devotees or from the funds of the institution.
5. Amount applied for from the State grant.
6. Amount sanctioned.
7. Balance available, after deducting contributions made.
8. Remarks.

~~This official seems to get from 2 to 4 papers per day on an average, and~~ Having regard to the nature of the papers dealt with by ~~him~~ and the work actually turned out, he ~~may~~ may be easily allotted some additional work, such as the scrutiny of the monthly list of estimates for muzrai ---- works costing less than Rs.50/- sanctioned by Deputy --- Commissioners (para 5 supra), maintaining up-to-date the register of reports and returns. The other two caseworkers deal with papers relating to alienation of lands, puduvats and endowments, appeal cases, appointment of --- Dharmadarsis, revision of scales of expenditure of Muzrai institutions and petitions. One of these two officials maintains a collection of orders regarding charitable -- endowment deposits made by individuals from time to time. As no register is kept giving ~~a~~ particulars in respect of each deposit as to the conditions under which it is made,

etc., it is difficult to say the collection of order is complete and up to date a register of this sort is a desideratum and will greatly enhance the utility of the compilation as a volume of reference. The appeal register kept by the other official shows that 18 appeals were disposed of in 1919-20 and 11 in 1920-21. Two appeals were pending at the time of the audit. These two hands also are lightly worked and by a suitable redistribution of work, it seems possible for two officials to deal with all case-work of the Secretariat Section, including the relating to appeals (vide paragraph... 3.1.....infra)

8(c) The diaries of work done by caseworkers continue to be maintained in the form prescribed in the General and Revenue Secretariat; they are now being occasionally examined by the Personal Assistant. A weekly or other periodical checking is unnecessary and may be insisted upon in future.

9. Several papers are pending disposal for want of the Special Officer's report, particularly for want of information as to the exact amount of funds at the credit of the several muzrai institutions. A sum of about seven and a half lakhs of rupees belonging to these institutions was invested in the 6½ per cent State loan, pending the determination of balances in favour of each institution. Since August 1921 the Comptroller has been pressing for ~~this~~ ^{regarding such balances} information in order to arrange for the payment of the half yearly interest due to these institutions. The sevarthadars seem to be put to some inconvenience owing to the non-receipt of interest on puduvats deposits of temples, etc., transferred to the State loan. As the Comptroller appears to have a list of such amounts received from Amildars, ^{he} may, without difficulty, be instructed to authorise Deputy Commissioners to draw the interest due on such deposits, so that the sevarthas for which the puduvats are intended may not suffer (D.3156 is an instance in point ^{the} Deputy Commissioner ^{concerned} has received

no reply to his communication asking for the early authorisation of the payment of interest).

Suspend Cases!---The 'sus' register is maintained according to districts --- one for each. The pendency is rather heavy. In April 1922 a regular list was made out of all long-pending cases and the Deputy Commissioners -- were each furnished with a list of such cases and addressed in the matter of their early disposal; and their replies were asked for in regard to the action taken in each case. Three of the Deputy Commissioners have sent in their replies categorically and two have stated that formal replies would be sent soon. All these 'sus' cases require constant watching and the issue of timely reminders, as previous experience has shown that 'sus' cases relating to Muzrai matters have a tendency to remain there for long. They disclose in fact that little attention is paid to muzrai matters in taluks.

(b) Superintendent's Office Section.

11 The daily receipts and other papers handed over to the Head Clerk, after registration in the Secretariat -- Section, are entrusted to the clerks of the office section who maintain diaries (checked by ^{the} Head clerk) in the following form:----

Date.	References received	Nature of work done	Action taken.	Remarks.
1	2	3	4	5

12. One of the hands ^{attached to the office section} is entrusted with petitions, --- fair-copying of Kannada drafts and comparing, as well as keeping a collection of standing orders. Copies of --- Government orders in respect of which further action has to be taken by the Muzrai Superintendent are also referred to this official for note and necessary action. But at the time of audit, he was doing some additional work owing to the absence on privilege leave of the official

dealing with the correspondence relating to Tirupatī certain other charities outside the State, proceeds of Dharmadarsis of Muzrai institutions etc. In consequence, the petition register and the register of Government orders referred to in the work distribution list of the 12th January 1922 ^{was} ~~not~~ kept. (The seems in fact to indicate what was meant to be done as not the items of work that are actually entrusted at present to officials.)

13. The daily accounts of expenditure relating to the Tirupatī charities used to be entered formerly in a book as they were received, with a view, evidently, to check the totals for a month, as made out from the daily figures with the monthly accounts received from the ~~Peishkar~~ Peishkar. The maintenance of the book has been discontinued since May 1921. But it seems not quite necessary to keep the book, as under the present practice the daily accounts for any one month are all kept together along with the monthly abstract, and are capable of being checked before authorising payment of the Peishkar's monthly bill.

14. Another clerk is set apart for compiling the accounts of Muzrai institutions received from taluks; extracts from the taluk Muzrai register maintained in form No. 7 or copies thereof, are also received from each taluk, giving particulars of all muzrai institutions in the taluk. ^{appears to be made} No use ~~is~~ at present ~~being made~~ of these monthly accounts and register-extracts; the explanation offered ~~is~~ is that, pending the determination by the Special Muzrai Officer of the balances at the credit of muzrai institutions, the monthly accounts are kept classified according to taluks, and that they will be properly utilised when his report is received. But this explanation cannot be said to apply to the accounts received prior to the designation of the Special Officer, some of which also

place in the bundle of accounts thus accumulated. ~~These accounts are allowed to be kept by the official~~

~~and any kind of use is not to be made from the circumstance that~~

A file of these account statements was found to contain the Muzrai report for 1920-21 relating to the Hassan district and a list of incomplete muzrai works of the Manjarabad taluk for the quarter ending 30th June 1921, received respectively on the 11th and 9th August 1921. On some of these monthly statements the Personal Assistant has directed "check and register and bring up for attestation," but this direction does not appear to have been acted upon. The statement of account for April 1922 received from the Channarayapatna taluk (D.4644) shows a manifestly wrong -- entry under Col.11, but it has not struck the office to -- point out the error to the officer concerned for necessary rectification.

~~The~~ The following papers were found in one of the draws made use of by the official entrusted with the compilation of these accounts and handed over to the Personal Assistant:---

- (a) Petition (dated 12th November 1917) of the Defedar and mali of the Gumbaz at Seringapatam praying for promotion; Muzrai Superintendent's directions thereon:---
"Place in file 14-11-17".
- (b) Petition of one S.R.Seshagiri Rao of Mysore received on 12th December 1918 praying for a clerk's place in consideration of his late father's services as Peishkar at Chamarajanagar till September 1918; Muzrai Superintendent's Order thereon:---"Register application and acknowledge".
- (c) Petition (No.183 of 16th January 1919) of Padmanabha Tarab and others praying for early payment for their services under the Sivaganga Mutt; Muzrai Superintendent's Order thereon:--
"Place in the file".
- (d) Petition (dated 18th September 1919) of Tyamagondlu Ramasastry praying for a munshi's place.

As these papers have been allowed to lie scattered without being put in the files concerned as ordered, there is nothing to show if the action required has been taken.

~~It may be pointed out that D.Nos. 437, 438~~

also in this connection
It may be pointed out that D.Nos. 437, 438

and 474 (annual reports received from the Honnali and Molakalmuru taluks) were found on the official's side bench lying uncared for, without anything to indicate they have been dealt with or made use of.

Cashier and his work.

Volume III
of the Cash Book

16. The cashier maintains the cash book, the classified ledger, the acquittance roll, the contingent register, order book for contingent charges, a leave register, a register of bills, a challan book and a diary of work ^{done by him} (15th June 1921 to 26th May 1922) and the acquittance from February 1920 to May 1922 were examined. The cash checked with the book balance at the beginning of every month by the Muzrai Superintendent and at intervals of a week and sometimes more often, by the Personal Assistant. But the Personal Assistant is in the habit of simply tallying the book in token of his examination; it seems desirable to record a certificate to the effect of his having checked the cash and the book balances. The acquittance roll is not being regularly submitted to the Muzrai Superintendent's perusal and signature, as required under article 97 (1) of the Mysore Account Code. A scrutiny of the roll from December 1920 to May 1922 has disclosed that the book has been seen by the officer only in the month of May 1922 and that on the 1st and towards the end of that month. The roll for February 1921 shows a sum of Rs. 9 as due to one Maria (No. 12), acting mashalchi. Except the date of 10-3-1921 against the name there is nothing to show that payment has been made to the party; neither his signature nor thumb impression is to be found. The classified ledger is not properly kept; it is in fact only an attempt at ledgering and the entries are all incomplete. But there is another book maintained in which the total receipts and payments are noted from day to day and the balance struck, with details as to which it is composed. This book is being submitted to the officer daily. gathered from this book and cash book that the cash balance on the 30th May 1922 was

Rs.845-15-6, made up as follows:---

	Rs.	As.	Ps.
Mr.P.Raghavendra Rao's amount.	156	-12	- 3
Advance.	50	- 0	- 0
Mr.Chengiah Chetty's endowment interest	68	- 8	- 0
Undisbursed pay.	11	- 0	- 0
Padmasambhita's amount payable to Sri			
Yatiraj Mutt Swami.	480	- 0	- 0
Balance of permanent advance.	79	-11	- 3
Total.	Rs.845-15	- 6	

Besides the cash transactions on account of the pay bill of the establishment, the travelling allowance and contingencies, the cash receipts of the office ordinarily consist of the following items:---

Item of receipt.	(The more important items alone are mentioned)	Probable amount.
	Rs.	As. Ps.
Paditara bill of the Tirupati charities. ...	900	- 0 - 0
Paditara bill of the Sivaganga Mutt. ...	450	- 0 - 0
Tasdik grant to the Uttaradi Mutt ...	500	- 0 - 0
Tasdik amount of the Benares chattram ...	450	- 0 - 0
Tasdik amount of the Ranganathaswami temple at Srirangam and the Jambukeswara temple. ...	50	- 0 - 0
Interest on various endowments ...	250	- 0 - 0
	Rs... 2,900-	0 - 0

(The more important items alone are cited).

In most of these cases, the amount is drawn from the treasury by the presentation of a bill on behalf of the institution and ~~then~~ sent to the agent or manager thereof by insurance post (deducting the postal charges incurred) the transactions being duly recorded in the cash book. The procedure is not however a very desirable one for various reasons and it seems necessary to minimise the number of these cash transactions, and ~~to make~~ ^{possible,} other arrangements ~~made~~ for payment of the amounts to the parties concerned. It is ~~any~~ low worth while consulting the Comptroller with a view to see if a better procedure cannot be evolved.

Another official maintains the furniture stationery registers. There are at present 179 of furniture of different sorts. The last verification was made in November 1921 by the Head Clerk. The register does not however show signs of having been read or examined by any one else. The annual verification of the stock required under article 131 of the Mysore Account Code should be strictly enforced. The almirah recently purchased and a few minor articles require to be numbered. The stationery receipt and issue registers are at present regularly kept and the Personal Assistant has recently checked the stock on hand with the book balance and certified as to its correctness on the 15th May 1922. The Stationery "K" register is not maintained, the explanation being that there are no periodic articles or stationery received and issued of late.

19. The account book of Service postage labels, kept by the despatcher, is not being regularly examined. -- Entries from the month of August 1920 up to the 8th June 1922 were scrutinised in the ^{course of} audit. The book was once seen by the Assistant Secretary towards the end of September 1920, by the Deputy clerk (now Head Accountant) on the 21st January 1922 a sum of Rs. 15-12-6 is omitted to be carried over to the next page. Values of stamps purchased are not being noted ^{in the book} since the 22nd May 1922.

and by the Personal Asst on the 10th May 1922 Under the date 27th June 1922

Miscellaneous.

20. Inspection: -- Both the Head Clerk and the Personal Assistant were not able to lay their hands on the Inspection Minute Book, if any, kept by the office and, in its absence it is not possible to say if the annual inspection and the monthly test inspection of the office have regularly taken place. It may be noted in this connection that the book was also not available at the time of the previous audit. If the old book cannot be ^{traced, one may be} opened afresh at once and the results of inspections duly noted therein.

The official who maintains the stationery and furniture registers is in charge of the library and the --- Library ^{Stock Register} ~~Catalogue~~ shows that there were about 437 English and 566 Sanskrit volumes on the 31st May 1922. But the books ~~are not~~ ^{do not appear to be} properly arranged in the shelves allotted for the purpose; ~~and~~ ^{for} the official found it difficult to pick up one or two books that were required. The Public Clerk may be made to see that all the books are properly arranged, and held generally responsible for the library, and to furnish the verification-certificate to be filed under article 141 of the Public Account Code. *A large number of books were recently ordered for, attempts were being made to classify the books & prepare a catalogue*

22 Service Register:--- The service registers and the character rolls of the officials, both of the Secretariat and the office sections, are in the custody of the present cashier. The entries therein are all original and up-to-date. ^{Service} A register has, however, to be opened afresh in the case of those who are in the Superintendent's office. The Service Register of the head clerk Mr. P. K. Krishnamoorthy contains a few entries, which do not seem to be authenticated by the initials or signature of any other Minister or gazetted officer. Also, certain correspondence stated therein as attached to his Service Register is not to be found. But for the fact that the official in question was not in this office at the time of the last audit, an examination of the entries under reference, relating as they do to a period nearly 15 years ago, would not have been necessary. The matter has ^{however} been brought to the notice of the Personal Assistant for such action as may be considered necessary.

23. Office Manual:--- In the Chief Secretary's D.O. letter No. 1695 dated the 28th April 1921 it was pointed out that the delay in replying to the Efficiency Audit officer's observations made in the audit note of June 1920 was unsatisfactory, and that the "preparation of an office manual may be taken on hand and the work completed by

soon". The Muzrai Superintendent has directed as follows on this communication:---

1. Please explain why there was delay in sending a reply.
2. M.R. will work up and submit a draft manual in four weeks.

29-4-1921.

This D.O. letter has not even been registered; for, it seems to have been kept by without being sent to the office. The Personal Assistant having become aware of the letter in April 1922, when the Muzrai Superintendent's personal clerk went on leave, the work of preparing the manual was entrusted to Head Clerk Mr. J. Arishniyengar on the 10th April 1922. The work has thus made no headway for over a year. It may not be out of place to mention here that the preparation of ~~the~~ ^{a draft} manual ^(including a compilation of the standing orders of Govt) was one of the items of work specifically required to be attended to under the Government Order of the 16th May 1913 constituting a committee for suggesting improvements in Muzrai administration. The work may be ordered to be taken on hand at once; and in order that it may not be delayed further, it is suggested for consideration that a weekly report of progress may be prescribed and the work specially watched.

24. Some important items of work referred to the office for attention from time to time and the amount of progress made in respect of each are indicated below:---

(a) In G.O.No.519-20/Muz.532-18-2 dated the 13th August 1919, proposals made by the Muzrai Superintendent for the re-organisation of the Ayurvedic College were generally approved and before according final sanction, Government desired to have the proposals scrutinised by one or more recognised experts in Ayurveda with a view to improve them in detail. The Muzrai Superintendent was required to take early action. Except a few papers showing that the subject received some particular notice at the hands of the Representative Assembly in 1921, there is

nothing to indicate what attempts were made, as required in the order, to get expert opinion in regard to the proposals under --- reference. Fortnightly progress reports seem to have been called for by the Member in charge. It is not clear if such reports --- were submitted.

(b) In Muzrai File 315 of 1920 regarding the appointment of a successor to Mr. C. V. Masipathy Sastri, the present 1st Member of Council called for particulars (on the 23rd December 1920) as to the work done by the Engineer till his death and certain other information bearing on the subject. The file is kept incomplete and does not show if it was resubmitted to the Member with the additional information required.

(c) In Muzrai File 765 of 1918 the then 1st Member of Council Mr. K. S. Chandrasekhara Aiyar, ordered the preparation of a consolidated note bringing together all the rules, orders and precedents regarding the use of insignia by Heads of Muts, etc., his successor in office, Mr. L. R. Srinivasayengar, ordered on the 27th January 1920 that the question should not be put off. The work on preparing a note has not, however, made any progress beyond collecting together some old files in the matter.

(d) In Muzrai File 455 of 1916 the old question pending -- from 1916, regarding the deputation of a barr guard for duty under the Heads of certain Muts, was brought up for solution. The -- Council decided on the 4th April 1918, that the "existing practice in the matter should be correctly defined and placed on record, -- observing that it may also be incorporated in the Muzrai manual;

draft G. O. may be prepared. The Member's minute of the 14th April 1920, giving a month for the work, and the Muzrai Secretary's direction of the 12th June 1920 on the Office Superintendent's memo, "please do the work quick and report progress every week" have not been complied with. In the case of item (c) above, old files on the subject have been collected and kept together -- with a view to prepare the necessary note and draft order.

(e) Another important item of work that is engaging the attention of the office at present is that of classifying all Muts into

succession of Gurus to mutts should be recognised by Government in all cases and whether each such case has to go up to His Highness for sanction or not.

Information required in this connection and in regard to (c) and (d) above is at present being collected in the form of statements --- showing cash and land inams endowed to several mutts. As this item is a question of importance pending from 1916 wherein continuous action is being taken only since September 1919, progress should be specially watched.

(1) In his note in Luzrai file 430 of 1920 dated the 25th November 1921, Sir. M. Kantaraj Urs made reference to the increasing grants required or late (from State Funds) for specially endowed charities, such as, the Maharaja's Feeding Chattram at Mysore, the Sivakoota at Nanjangud, the Tirupati charities and the Barahazar Santarpane at Subrahmanya, and observed that a regular jamabandi once a year of all items of income ought to be a feature of all Luzrai institutions. He also directed that "a comprehensive note, dealing with the policy to be kept in view and the ways and means of financing the same, may be prepared at an early date, under the orders of the Member, the Financial Secretary being also consulted (vide his notes dated the 15th October 1920 and the 24th June 1921). As this is a very important matter, papers will have to be submitted to His Highness when it is ripe for a decision". On this statement have ^{been} called for, from the Deputy Commissioners of Mysore and Hassan and the Peiskar ~~at~~ Tirupati, in regard to the number of persons actually fed at Tirupati, Subrahmanya, Mysore and Nanjangud during the last ten years and the actual cost incurred. The Deputy Commissioner of Hassan and the Peiskar have replied.

25. All the above six subjects deserve in fact to be specially listed and placed on a standing list of important ---- subjects, requiring continuous action and ~~the submission of~~ ----- the submission of periodical reports ~~and~~ progress ~~reports~~ -----

till a final decision is reached. If the various subjects so listed are all allotted to the caseworkers of the Secretariat section and the head clerk and two other competent officials of the office section --- onstead of being concentrated in the office Superintendent as at present --- there will be more time to watch the progress of each case and better results may be ~~expected~~ to be -- achieved.

26. Allied to the subject referred to in item (f) above is that of preparing a list or register showing at a --- glance all the cash and land inams attached to the several Muzrai institutions in the State. Information in this -- respect is not to be found at present in one and the same place in the printed quit-rent registers available in the Muzrai Superintendent's office, which are kept, not according to institutions but, according to taluks. In ~~the~~ the case of ready money inams of these institutions, the work of compilation is not difficult as there is already a register corrected up to December 1908 showing such -- inams according to institutions; it will have to be --- brought up to date, and particulars regarding the land inams endowed to such institutions will ~~have~~ to be collected from the existing talukwar registers and duly incorporated, together with details of cash inams, in the revised register proposed to be kept according to institutions. The utility of such a list and the great necessity for it will be apparent when the question of determining the exact income of Muzrai institutions is considered. It is in fact one of the items referred to in the Government Order of the 16th May 1913 (No. 2067-77/Luz. 652-12-1) appointing a committee for suggesting improvements in the organisation and working of the Muzrai Department. In that order a complete and up-to-date list of Muzrai institutions with their endowments in cash, land, &c., was directed to be compiled in the Muzrai Superintendent's office and, ~~reviewed~~⁴ by the Committee,

a manual for working the Department. This work of compiling a register of inams according to institutions may also find a -- place in the standing list, suggested above, ^{so} that it may not be lost sight of. *The work is of some magnitude but has all the same to be done, if complete particulars relating to muz. institutions should be had without much difficulty*

27 Powers of Muzrai Officers:--- Under G.O.No.2463-513/
Muz.82-14-2 dated the 2nd April 1917, Deputy Commissioners of ^{Possible} ~~proven~~ Districts are empowered to sanction estimated for repairs of Muzrai institutions up to a limit of Rs.50/- from the funds of such institutions; and, as a further step in the direction of decentralisation of powers, it was ordered in J.O.Nos.11-1/Muz. 612-16-2 dated the 4th July 1917 and 2393-403/Muz.93-18-2 dated the 18th February 1919, that bills ^{for} ~~of~~ Muzrai works executed, whether intermediate or final, need not be sent for the formal sanction of Government, but might be paid for at treasuries on being passed by the Deputy Commissioner concerned and that completion bills should be submitted to Government for note and --- record. Although the scope for delay in making payments for execution of Muzrai works is thus avoided (as stated in the order of the 18th February 1919), expedition in arranging for the execution of such works, and effecting repairs to muzrai institutions, does not seem to have been properly secured under the orders now in force. This state of affairs will continue unless the Deputy Commissioner's powers of sanctioning estimates for muzrai works are *enhanced*.

28 Departmental Reports:--- Unlike other departments of -- Government, the Muzrai department does not issue an authoritative annual report on its working; with the result that there is no printed or other easily available publication relating to Muzrai administration in all districts and taluks, that important Muzrai matters are not periodically brought ~~up~~ to the notice of Government pointedly and that defects in organisation ~~of~~ working are not repeatedly pressed for being speedily remedied. Although a report is not annually sent up to and reviewed by Government, the Muzrai Superintendent is getting at present reports on the working of the

various muzrai institutions in the State, on the basis of which a short section is furnished for incorporation in the General Administration Report annually published by Government. But the information contained therein is very meagre, consisting as it does of very few particulars under the heads (1) muzrai institutions, (2) grants in-aid given to certain charitable associations, (3) the Sanskrit College at Belkote and the Ayurvedic Colleges at Mysore and (4) finance (including particulars regarding the number and value of endowments to various private charities). That the information embodied in the State Administration Report cannot serve the purpose for which a departmental report is intended will be evident from the fact that the former lacks important particulars showing how the department is being administered. The Muzrai Superintendent's inspection of the various institutions, especially those situated outside the State, such as the Tirupati charities, &c., the state of mutts and other private institutions under the direct management of the Muzrai Department as well as of the property belonging to muzrai institutions, particularly jewellery of temples — these and other items may fitly find a place in the departmental report.

29. The desirability of bringing out an annual report on the working of the department was once suggested by the late Statistical Branch; but as the office was not in a position to trace the papers on the subject, it is not possible to say what action was taken thereon. The necessity of compiling an annual report has, however, been recognised in Part VI--8 of the annexure to G.O.No 3067-80/Muz.421-17-9 dated 3rd April 1919, which says:-

"The Deputy Commissioner and the Muzrai Superintendent should review and incorporate the information contained in these (taluk) reports in their annual administration reports."

The skeleton form (XVI), therein prescribed for the taluk report, may be suitably modified and adapted for the

Superintendent's report with necessary appendices and additional items such as those mentioned at the close of the previous paragraph.

30. Since the amalgamation of the Muzrai Secretariat Records. with the Superintendent's Office, the disposal number --- system, under which correspondence was being formerly carried on, has been discontinued ~~and papers have been discontinued~~ and papers have been dealt with and arranged more or less under the system of registration and recording obtain-
ing in the General and Revenue Secretariat. In the case of files in which references are made to Government, the entire correspondence is now recorded along with the Government Order disposing of the reference in Secretariat files, In other cases the recorded papers are kept under different heads, according to the subjects to which they relate, such as, Tirupati charities, Benaresse Chattram, Ayurvedic College, Uttaradi Mutt, Rahadaries, etc., (Papers relating to the Vyasaraya Mutt have been classified and arranged for being transferred to the Mutt Agent, as it has been decided to discontinue departmental management). Although most of the records have been properly classified and arranged by the temporary sorting staff employed from February 1920 to the end of June 1921 a certain amount of "Cross-referencing" or "Counter marking" is necessary, as files cannot always be easily traced under the numbers mentioned in the Index List as at present maintained.

There are a large number of spare copies of Government Orders and quit-rent registers (talukvar); and they may be weeded out or sent to the districts, after retaining a sufficient number of copies in the Superintendent's office.

The establishment, especially the number of case- Staff require workers necessary for Secretariat work has been indicated in paragraph 8(6) supra; and that number, with a file register-keeper, (who may also attend to 'sus' cases) and another hand to look after the diary and despatch work (together) seem quite sufficient. In the Superintendent's Office section, the cashier's work being periodical, he may be entrusted with additional work, such as that pertaining to ---

stationery and furniture; but, for about 5 or 6 days at the beginning and end of the month, he will have to be provided with an assistant to help him to get through the pay bill &c.. There is not sufficient work at present for four accountants and their strength may be safely reduced to two without impairing efficiency. If the head-clerk, whose hands are not full, is given more work, one of the two munshis ~~and~~ the deputy clerk may be abolished. Five of the hands were in fact absent on leave during the period of audit and no slackness in work on that account was or could be noticed.

C O N C L U S I O N .

32 The more important of the suggestions made are summarised herounder for necessary action being taken:

- (1) Maintenance of a complete list of periodical reports and returns due;
- (2) Correct maintenance of routine registers, such as the file register, the register of petitions etc.
- (3) Maintenance of a register showing charitable endowment deposits;
- (4) Periodical examination of diaries maintained case-workers;
- (5) Proper scrutiny of lists of Muzrai works sanctioned by the Deputy Commissioners;
- (6) Minimising the number of cash ~~transactions~~ transactions
- (7) Proper compilation of accounts relating to Muzrai institutions by systematically utilising the taluk and other accounts;
- (8) Annual verification of the stock of articles of furniture and stationery
- (9) Regular inspection of the office and maintenance of an inspection minute book
- (10) Preparation of the library Catalogue;
- (11) Proper examination of entries in service registers
- (12) Early preparation of an Office Manual.
- (13) Preparation of a note
 - (a) showing all the rules, orders and forms

regarding the use of insignia by Heads of Mutts. *placing on record*
(b) ~~recording~~ the "existing practice" in respect of
the deputation of a barr guard for duty under
the heads of certain mutts.

- (14) Classifying mutts into major and minor institutions
with a view to determine in the succession of
Gurus to mutts should in all cases be recognised
by Government.
- (15) A scheme to properly finance specially endowed
charities such as the Maharaja's feeding Chattram
at Mysore, the Tirupati charities etc,
- (16) Preparation of a register according to muzrai
institutions showing all the inams, cash as well
as lands attached thereto.
- (17) Enhancement of the powers of Muzrai officers in
the matter of executing Muzrai works.
- (18) Compilation and issue of an annual departmental report.

S. Rangaswamy
24/8/22
for
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SUBJECT.....

Diary No. of letter replied to—

Section

File No.

Serial No.

General and Revenue Secretariat

()

No.

, the

191 .

Date of issue

30-8/22

To

The Muzrai Court
at Mysore

Signed by

R. N. T.

Sir,

I am directed to forward herewith for favour of necessary action being taken a note on the audit of the records and registers of the Muzrai Supt's Office

I have to

~~over~~

For Chf Secy to Govt

or

List of enclosures

Copied by

Examined by